# Effective Public Service for Policymakers

Airport Community Advisory Team Tahoe Truckee Airport May 7, 2019 Michael G. Colantuono, Esq. Colantuono, Highsmith & Whatley, PC

## ACAT's Job

- Advise the Board on reducing impacts on neighbors and enhancing the community benefit of the airport
- Listen and work collaboratively to find solutions
- Act by consensus 3:3 appointment structure and even-numbered Team emphasize this
- Effectively, you are in permanent dialog between two perspectives: airport users and airport neighbors

# Goals of Meeting Management

- Comply with the law
- Balance efficiency w/ public input
- Make meetings shorter
- Relieve "meeting anxiety"
- Deal w/ disruptive people
- Avoid parliamentary paralysis
- Present a public face of competence, civility and efficiency



# **Public Participation Requirements**

- Brown Act: off-agenda, on-agenda, and special meeting comment
- Public Hearing Requirements
- Due Process
- First Amendment no content-specific regulation other than to preserve purpose of the meeting

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# **Be Prepared**

- Ask questions at meetings the public needs to hear; get your own information needs met "off-line"
- Give staff a heads-up about your questions
- Read the agenda packet and write down your questions and comments where you can find them

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# Don't Be Too Efficient

- Don't violate the Brown Act by deciding matters outside of meetings
  - Daisy chain and serial meetings
  - Email
- Don't give the impression you aren't listening
- Be careful in using electronic devices during meetings

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# Manage Conflict

- Manage debates and prevent repeated debates on a single issue
- Chair should remain above the fray
- Cooperate to create a positive image for ACAT and the District
- Rotate the Chair
- Team-building, retreats, study sessions, and social contacts to foster cooperation and trust

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# Manage Conflict

- Disagreement is inevitable; mistrust is not
- An ethos of teamwork is necessary to protect the organization's public credibility and ability to function effectively; it takes work
- Don't send people home angry if you can avoid it

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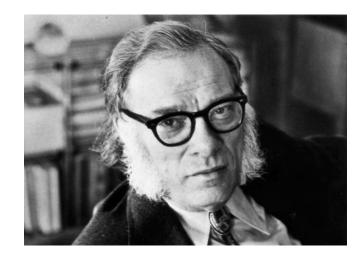
# Don't Attack Staff

- You look like a bully because staff cannot defend themselves
- Doing so makes the District look incompetent
  - (You hired these people, didn't you?)
- Questions about staff performance belong in Board closed session or the GM's office

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### Common Law Bias/Due Process

### "Never let your sense of morals get in the way of doing what is right."



#### -Isaac Asimov

### Common Law Bias/Due Process

- Public officials cannot use their official position for private benefit.
- Due process in an administrative hearing demands an appearance of fairness and the absence of even a **probability** of outside influence on the adjudication.
- Doesn't preclude holding opinions; just participation in a quasi-judicial decision by someone with a closed mind.



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### The Appearance of Bias

### How it may look to others ...





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# Constitutional guarantee that residents and property owners may not be deprived of:

- Life
- Liberty (good reputation, incarceration)
- Property (civil service job, real or personal property)
- Without "due process of law."

### **Due Process**

Administrative hearing requirement

- Quasi-judicial proceedings
- E.g., development issues, permits, etc.



### **Due Process**

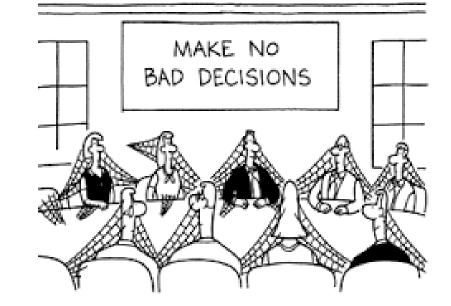
## **Requires:**

- Notice of the intended action;
- Opportunity to prepare;
- Opportunity to be heard; and
- Fair and impartial hearing by an unbiased decision-maker.

### **Ethical Decision-Making**

"Whenever two good people argue over principles, they are both right."

Marie Ebner von Eschenbach



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## General Thoughts on Ethical Decision-Making

- Is the action legal?
- Does it meet your own sense of right and wrong?
- Is it good public policy? Is it safe?
- Is it consistent with the agency's or the community's values?
- Does it comply with the Golden Rule?

## Ethical Decision-making (Cont.)

- Don't be afraid to invite ethics into the room
- There is often more than one "right" answer and it is okay to disagree about what is right or wrong

# Advocates vs. Policymakers

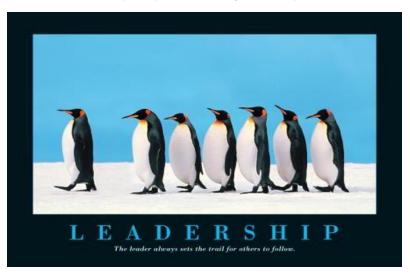
- Advocates & Activists
  - Commitment to goals, ideals, beliefs
  - Speak for themselves
  - Can be goads to change
  - Can be irresponsible to all but their conscience
- Policymakers
  - Commitment to listening and avoiding prejudgment
  - Seek to represent the community as a whole
  - Must act collectively & collaboratively
  - Have responsibility to lead institutions on which many depend for livelihoods and more

# Spending Public Money

- The Board has delegated ACAT spending authority
- But expenditures must
  - Be legal
  - Comply with internal controls to provide accountability and transparency
- Legal constraints
  - Public purpose of the District
  - No political advocacy
  - No self-dealing
  - Within budget
  - Complaint with other agency policies

### Conclusion

### "Management is doing things right; leadership is doing the right things." Peter Drucker



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# Questions?

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